

AMENDED IN ASSEMBLY MAY 4, 2016

AMENDED IN SENATE APRIL 28, 2015

**SENATE BILL**

**No. 586**

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**Introduced by Senator Hernandez**

(Coauthors: Assembly Members Alejo, Bonta, and Chávez)

February 26, 2015

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An act to amend Section 14094.3 of, and to add Section ~~14094.24~~ *14094.4* to, the Welfare and Institutions Code, relating to children's services.

LEGISLATIVE COUNSEL'S DIGEST

SB 586, as amended, Hernandez. Children's services.

The California Children's Services Program (CCS program) is a statewide program providing medically necessary services required by physically handicapped children whose parents are unable to pay for those services. The State Department of Health Care Services administers the CCS program. Counties, based on population size, are also charged with administering the program, either independently or jointly with the department. The services covered by the CCS program include expert diagnosis, medical treatment, surgical treatment, hospital care, physical therapy, occupational therapy, special treatment, materials, and the supply of appliances and their upkeep, maintenance, and transportation. Funding for the program comes from county, state, and federal sources. In order to be eligible for the CCS program, an applicant must be under 21 years of age, have or be suspected of having a condition covered by the program, and meet certain financial eligibility standards established by the department.

Existing law prohibits services covered by the California Children's Services program (CCS) from being incorporated into a Medi-Cal

managed care contract entered into after August 1, 1994, until January 1, ~~2016~~, 2017, except with respect to contracts entered into for county organized health systems or *Regional Health Authority* in specified counties.

This bill would exempt ~~KIDS contracts~~, *contracts entered into under the Whole Child Model program*, described below, from that ~~prohibition~~, *prohibition* and would ~~delete the January 1, 2016 time limit~~. *extend to January 1, 2025, and until the evaluation required under the Whole Child Model program has been completed, the termination of the prohibition against CCS covered services being incorporated in a Medi-Cal managed care contract entered into after August 1, 1994.*

~~This bill would require the department, no later than January 1, 2018, to contract with one or more Kids Integrated Delivery System (KIDS) networks, as defined, for the purpose of coordinating and managing the provision of Medi-Cal and CCS program services to eligible children, to ensure access to cost-effective quality care. The bill would define “eligible child” and other relevant terms in this regard. The bill would establish criteria the department would be required to consider in selecting a KIDS network and eligibility standards, as well as the qualifications and exclusions required for KIDS network contracts. The KIDS network would be required to coordinate, integrate, and provide or arrange for the full range of Medi-Cal and CCS services.~~

~~This bill would require the department to seek all necessary federal approvals to ensure federal financial participation for expenditures under these provisions, and would prohibit implementation of these provisions until federal financial participation is obtained. The bill would additionally authorize the department to seek federal approval to require all eligible children to enroll in an available KIDS network for the length of their CCS eligibility plus 6 months, and if the child remains eligible for Medi-Cal, for up to 12 months following termination of CCS eligibility.~~

*The bill would authorize the department, no sooner than July 1, 2017, to establish a Whole Child Model program, under which managed care plans under county organized health systems or Regional Health Authority that elect, and are selected, to participate would provide CCS services under a capitated payment model to Medi-Cal and S-CHIP eligible CCS children and youth. The bill would limit the number of managed care plans under a county organized health system or Regional Health Authority that are eligible to participate in the program. The bill would require the department to establish an application process*

*and would require a managed care plan to provide the department with a written application of interest that contains specified information, including evidence that the managed care plan received written support from specified individuals and entities, including CCS providers, as defined, that serve a preponderance of CCS children and youth in the county. The bill would prohibit the department from approving the application of a managed care plan until the Director of Health Care Services has verified the readiness of the managed care plan to address the unique needs of CCS-eligible beneficiaries, including, among other things, that the managed care contractor demonstrates the availability of an appropriate provider network to serve the needs of children and youth with CCS conditions and complies with all CCS program guidelines.*

*The bill would prohibit the department from implementing the program in any county until it has developed and implemented specific CCS monitoring and oversight standards for managed care plans. The bill would require the department to establish a statewide Whole Child Model stakeholder advisory group comprised of specified stakeholders, including representatives from health plans and family resource centers, and would require the department to consult with the Whole Child Model stakeholder advisory group on the implementation of the program, as specified. The bill would require the department to contract with an independent entity to conduct an evaluation to assess health plan performance and the outcomes and the experience of CCS-eligible children and youth participating in the program, and would require the department to provide a report on the results of this evaluation to the Legislature no later than January 1, 2023. The bill would require the department, by July 1, 2018, to adopt regulations and, commencing July 1, 2017, would require the department to provide a status report to the Legislature until regulations have been adopted.*

Vote: majority. Appropriation: no. Fiscal committee: yes.  
State-mandated local program: no.

*The people of the State of California do enact as follows:*

- 1 SECTION 1. The Legislature finds and declares all of the
- 2 following:
- 3 (a) The California Children's Services (CCS) program is the
- 4 nation's oldest Title V Maternal and Child Health Services Block
- 5 Grant program.

1 (b) The CCS program has provided critical access to specialized  
2 medical care for California's most complex and fragile pediatric  
3 patients since 1927.

4 (c) The strong standards and credentialing created under the  
5 CCS program ensure that eligible children obtain care from  
6 experienced providers with appropriate pediatric-specific expertise.

7 (d) CCS providers form a regional backbone for all specialty  
8 pediatric care in California, benefiting children of every income  
9 level and insurance status.

10 (e) Over the past 20 years, coordinated and integrated health  
11 care delivery models have been shown to improve delivery of  
12 health care, reduce costs, and improve outcomes.

13 (f) As California expanded the reach of integrated delivery  
14 systems in Medi-Cal, CCS services were often excluded from  
15 managed care arrangements in recognition of the specialty nature  
16 of CCS services and the complicated health status of enrolled  
17 children.

18 (g) Accordingly, it is the intent of the Legislature to modernize  
19 the CCS program, through development of specialized integrated  
20 delivery systems focused on the unique needs of CCS-eligible  
21 children, to accomplish the following:

22 (1) Improve coordination and integration of services to meet  
23 the needs of the whole child, not just address the CCS-eligible  
24 condition.

25 (2) Retain CCS program standards to maintain access to  
26 high-quality specialty care for eligible children.

27 (3) Support active participation by parents and families, who  
28 are frequently the primary caregivers for CCS-eligible children.

29 (4) Establish specialized programs to manage and coordinate  
30 the care of CCS-enrolled children.

31 (5) Ensure that children with CCS-eligible conditions receive  
32 care in the most appropriate, least restrictive setting.

33 (6) Maintain existing patient-provider relationships, whenever  
34 possible.

35 (h) It is further the intent of the Legislature to protect the unique  
36 access to pediatric specialty services provided by CCS while  
37 promoting modern organized delivery systems to meet the medical  
38 care needs of eligible children.

39 ~~SEC. 2. Section 14094.24 is added to the Welfare and~~  
40 ~~Institutions Code, to read:~~

1     ~~14094.24. (a) The following definitions shall apply for~~  
2 ~~purposes of this section:~~

3     ~~(1) “CCS tertiary hospital” means a hospital that is designated~~  
4 ~~as a tertiary hospital pursuant to the Standards for Tertiary~~  
5 ~~Hospitals set forth in the California Children’s Services Manual~~  
6 ~~of Procedures.~~

7     ~~(2) “Kids Integrated Delivery System (KIDS)” means a network~~  
8 ~~approved by the department to coordinate and manage the provision~~  
9 ~~of Medi-Cal and CCS services for eligible children, on a county~~  
10 ~~or regional basis, consistent with managed care principles,~~  
11 ~~techniques, and practices, to ensure access to cost-effective, quality~~  
12 ~~care for enrolled children.~~

13     ~~(3) “Eligible child” means either of the following:~~

14     ~~(A) A minor child under 21 years of age, who is eligible for~~  
15 ~~both Medi-Cal and the California Children’s Services Program~~  
16 ~~(Article 5 (commencing with Section 123800) of Chapter 3 of Part~~  
17 ~~2 of Division 106 of the Health and Safety Code), excluding those~~  
18 ~~children eligible under the program for neonatal intensive care~~  
19 ~~services.~~

20     ~~(B) An individual up to 26 years of age, if the individual was~~  
21 ~~previously treated for a CCS-eligible condition in the 12 months~~  
22 ~~prior to his or her 21st birthday, is eligible for full-scope Medi-Cal~~  
23 ~~services, and voluntarily chooses to remain in a KIDS network~~  
24 ~~that accepts individuals up to age 26 pursuant to its contract with~~  
25 ~~the department.~~

26     ~~(4) “Enrollee” means an eligible child enrolled in a KIDS~~  
27 ~~network and who receives Medi-Cal and CCS services through~~  
28 ~~the KIDS network.~~

29     ~~(b) Consistent with Sections 14093.05 and 14093.06 and the~~  
30 ~~requirements of this chapter, no later than January 1, 2018, in~~  
31 ~~counties or regions where there is no demonstration project~~  
32 ~~pursuant to Section 14094.3, the department shall select and enter~~  
33 ~~into contracts with one or more KIDS networks, to provide~~  
34 ~~comprehensive health care services to eligible children. In order~~  
35 ~~to contract with the department pursuant to this section, a KIDS~~  
36 ~~network shall meet all of the following criteria:~~

37     ~~(1) Demonstrate experience in effectively serving eligible~~  
38 ~~children and providing services in compliance with CCS program~~  
39 ~~standards and requirements.~~

~~(2) Include in the KIDS network a sufficient number of CCS-paneled providers, including board-certified pediatricians, CCS-approved special care centers, and other providers who have been providing services to eligible children in the proposed KIDS network service area to ensure continuity of care, timely access to quality services, and the least disruption to existing patient-provider relationships.~~

~~(3) Develop the KIDS network through a local collaborative stakeholder process that includes, but is not limited to, families of eligible children, local consumer advocates, CCS providers, and staff of the CCS program in the county or counties in the proposed KIDS network service area.~~

~~(4) Incorporate specific strategies to actively engage families as partners in decisions affecting the health care and well-being of children enrolled in the KIDS network.~~

~~(5) Be anchored by a hospital that is designated as a CCS tertiary hospital, or by a CCS provider in partnership with a CCS tertiary hospital.~~

~~(c) A KIDS network shall do all of the following:~~

~~(1) Contract with the department to coordinate, integrate, and provide or arrange for the full range of Medi-Cal and CCS services to eligible children enrolled in the KIDS network pursuant to this subdivision.~~

~~(A) A KIDS network contract shall exclude, at a minimum, specialty mental health services provided by county mental health plans and neonatal intensive care services. A KIDS contract may exclude other Medi-Cal services, as determined by the department, including, but not limited to, long-term care, transplantation, and dental services.~~

~~(B) Benefits of the medical therapy program may be provided or coordinated by a KIDS network, in collaboration and consultation with the designated county CCS agency or agencies in the KIDS network service area.~~

~~(2) Operate under a contract with the department that satisfies the requirements of this chapter, including Sections 14093.05 and 14093.06.~~

~~(3) Provide services to enrollees through a team-based, patient-centered health home model, ensure that enrolled children receive services in the most appropriate and least restrictive setting,~~

1 and adopt effective strategies to manage and coordinate care and  
2 services for enrolled children.

3 (4) Report and comply with quality measures, including, but  
4 not limited to, Medi-Cal Healthcare Effectiveness Data and  
5 Information Set (HEDIS) measures appropriate for enrolled  
6 children, the national Pediatric Quality Measurement System  
7 (PQMS) for children's hospitals, and other quality measures  
8 developed by the department in consultation with stakeholders.

9 (5) Participate in a nationally recognized pediatric patient safety  
10 organization.

11 (6) Establish and maintain a family advisory council composed  
12 of families of eligible children and convene the advisory council  
13 at least quarterly.

14 (d) (1) Contracts with KIDS networks may include opportunities  
15 to share in the risk of providing services to KIDS enrollees,  
16 pursuant to an agreement between the department and the KIDS  
17 network. Any shared savings that result from the implementation  
18 of these arrangements shall be reinvested in services provided to  
19 children enrolled in the KIDS network.

20 (2) The department shall not enter into risk-sharing arrangements  
21 with a KIDS network for specific covered services unless the KIDS  
22 plan is responsible for the management and authorization of those  
23 services.

24 (3) Payments to a KIDS network that agrees to accept  
25 risk-sharing shall be actuarially sound.

26 (e) Eligibility for enrollment in a KIDS network shall be  
27 determined in accordance with all of the following:

28 (1) Children shall be deemed eligible for enrollment in a KIDS  
29 network based on eligibility for the CCS program pursuant to  
30 Section 14005.26, except as provided by paragraph (2).

31 (2) A child receiving neonatal intensive care unit (NICU)  
32 services shall not be eligible for enrollment until the child is  
33 discharged from the NICU and meets the other requirements of  
34 this subdivision.

35 (3) (A) To the extent that the department obtains federal  
36 approval to require eligible children to enroll in an available KIDS  
37 network in order to receive Medi-Cal and CCS services, eligible  
38 children shall be enrolled on a mandatory basis pursuant to this  
39 section and the provisions of this chapter applicable to Medi-Cal  
40 managed care plan enrollments.

~~(B) Enrollment in a KIDS network shall be, at a minimum, for the period of a child's CCS eligibility plus an additional six months; provided that the child remains eligible for Medi-Cal. KIDS network enrollees who continue to remain eligible for Medi-Cal may remain in the KIDS network for up to 12 months following the termination of CCS eligibility if the KIDS program and the parent, guardian or person responsible for care of the child agree that it is in the best interests of the child.~~

~~(C) Pursuant to this section, and subject to necessary federal approvals, if a KIDS network becomes newly available in a service area, the department shall determine, in consultation with counties, KIDS networks, local KIDS family advisory councils, and existing Medi-Cal managed care plans in the service area, the timing and process for enrollment in KIDS networks to ensure a smooth transition for eligible children.~~

~~(D) If there is more than one KIDS network in the county or region in which the child lives, the parent, guardian, or person responsible for the care of the eligible child may select the KIDS network in which the child will be enrolled. If the family does not select a KIDS plan, the child shall be assigned to a KIDS network in a manner that ensures the least disruption in existing patient-provider relationships.~~

~~(E) Upon enrollment of an eligible child in a KIDS network, the parent, guardian, or person responsible for the care of the child shall be informed that the child may choose to continue an established patient-provider relationship if his or her treating provider is a primary care provider or clinic contracting with the KIDS, has the available capacity, and agrees to continue to treat that eligible child. KIDS networks shall comply with the continuity of care requirements in Section 1373.96 of the Health and Safety Code.~~

~~(4) Within 30 days of notice that a child is no longer eligible for a KIDS network pursuant to this section, a child who continues to be eligible for Medi-Cal shall be enrolled in the Medi-Cal delivery system in the county in which he or she resides. The department shall ensure that families receive information about the Medi-Cal delivery systems available in their county and the process for enrolling in and selecting among the available options. Children disenrolling from a KIDS network because they are no~~



1 ~~longer eligible shall be enrolled in county Medi-Cal delivery~~  
2 ~~systems as follows:~~

3 ~~(A) If there is a Medi-Cal managed care plan in the county of~~  
4 ~~the child's residence, the child shall be enrolled in the managed~~  
5 ~~care plan. In counties where there is more than one Medi-Cal~~  
6 ~~managed care plan, if the family does not choose a plan for the~~  
7 ~~child within 30 days of notice of disenrollment from the KIDS,~~  
8 ~~the child shall be enrolled into the Medi-Cal managed care health~~  
9 ~~plan that contains his or her primary care provider. If the primary~~  
10 ~~care provider participates in more than one managed care health~~  
11 ~~plan in the county, the child shall be assigned to one of the health~~  
12 ~~plans containing his or her primary care provider in accordance~~  
13 ~~with the assignment process applicable in the county.~~

14 ~~(B) In a county that is not a managed care county, children no~~  
15 ~~longer eligible for the KIDS network shall be provided services~~  
16 ~~under the Medi-Cal fee-for-service delivery system.~~

17 ~~(5) The department shall instruct KIDS networks, counties, and~~  
18 ~~managed care plans, by means of all-county and all-plan letters or~~  
19 ~~similar instruction, as to the processes to be used to enroll and~~  
20 ~~disenroll children in KIDS networks and to reenroll eligible~~  
21 ~~children in local Medi-Cal coverage options, to ensure each child~~  
22 ~~experiences a smooth transition among coverage types with no~~  
23 ~~gap in coverage or care.~~

24 ~~(6) A child who is enrolled in a KIDS network shall retain all~~  
25 ~~rights to CCS program appeals and fair hearings of denials of~~  
26 ~~medical eligibility or of service authorizations, as well as all due~~  
27 ~~process and fair hearing rights under the Medi-Cal program.~~

28 ~~(f) The department shall seek all necessary federal approvals to~~  
29 ~~ensure federal financial participation in expenditures under this~~  
30 ~~section. This section shall not be implemented until necessary~~  
31 ~~federal approvals have been obtained.~~

32 ~~(g) The department may seek federal approval to require all~~  
33 ~~eligible children to enroll in an available KIDS network during~~  
34 ~~the length of their eligibility for CCS plus an additional six months,~~  
35 ~~and, if the child remains eligible for Medi-Cal, to voluntarily~~  
36 ~~remain in the KIDS for up to 12 months following termination of~~  
37 ~~CCS eligibility.~~

38 ~~SEC. 3. Section 14094.3 of the Welfare and Institutions Code~~  
39 ~~is amended to read:~~

1     ~~14094.3.—(a) Notwithstanding this article or Section 14093.05~~  
2     ~~or 14094.1, CCS covered services shall not be incorporated into~~  
3     ~~any Medi-Cal managed care contract entered into after August 1,~~  
4     ~~1994, pursuant to Article 2.7 (commencing with Section 14087.3),~~  
5     ~~Article 2.8 (commencing with Section 14087.5), Article 2.9~~  
6     ~~(commencing with Section 14088), Article 2.91 (commencing~~  
7     ~~with Section 14089), Article 2.95 (commencing with Section~~  
8     ~~14092); or either Article 2 (commencing with Section 14200), or~~  
9     ~~Article 7 (commencing with Section 14490) of Chapter 8, except~~  
10    ~~for either or both of the following:~~

11     ~~(1) Contracts entered into for county organized health systems~~  
12     ~~or Regional Health Authority in the Counties of San Mateo, Santa~~  
13     ~~Barbara, Solano, Yolo, Marin, and Napa.~~

14     ~~(2) Contracts entered into pursuant to Section 14094.24.~~

15     ~~(b) Notwithstanding any other provision of this chapter,~~  
16     ~~providers serving children under the CCS program who are enrolled~~  
17     ~~with a Medi-Cal managed care contractor but who are not enrolled~~  
18     ~~in a pilot project pursuant to subdivision (c) shall continue to~~  
19     ~~submit billing for CCS covered services on a fee-for-service basis~~  
20     ~~until CCS covered services are incorporated into the Medi-Cal~~  
21     ~~managed care contracts described in subdivision (a).~~

22     ~~(c) (1) The department may authorize a pilot project in Solano~~  
23     ~~County in which reimbursement for conditions eligible under the~~  
24     ~~CCS program may be reimbursed on a capitated basis pursuant to~~  
25     ~~Section 14093.05, and provided all CCS program's guidelines,~~  
26     ~~standards, and regulations are adhered to, and CCS program's case~~  
27     ~~management is utilized.~~

28     ~~(2) During the time period described in subdivision (a), the~~  
29     ~~department may approve, implement, and evaluate limited pilot~~  
30     ~~projects under the CCS program to test alternative managed care~~  
31     ~~models tailored to the special health care needs of children under~~  
32     ~~the CCS program. The pilot projects may include, but need not be~~  
33     ~~limited to, coverage of different geographic areas, focusing on~~  
34     ~~certain subpopulations, and the employment of different payment~~  
35     ~~and incentive models. Pilot project proposals from CCS~~  
36     ~~program-approved providers shall be given preference. All pilot~~  
37     ~~projects shall utilize CCS program-approved standards and~~  
38     ~~providers pursuant to Section 14094.1.~~

39     ~~(d) For purposes of this section, CCS covered services include~~  
40     ~~all program benefits administered by the program specified in~~

1 ~~Section 123840 of the Health and Safety Code regardless of the~~  
2 ~~funding source.~~

3 ~~(e) Nothing in this section shall be construed to exclude or~~  
4 ~~restrict CCS eligible children from enrollment with a managed~~  
5 ~~care contractor, or from receiving from the managed care contractor~~  
6 ~~with which they are enrolled primary and other health care~~  
7 ~~unrelated to the treatment of the CCS eligible condition.~~

8 *SEC. 2. Section 14094.3 of the Welfare and Institutions Code*  
9 *is amended to read:*

10 14094.3. (a) Notwithstanding this article or Section 14093.05  
11 or 14094.1, CCS covered services shall not be incorporated into  
12 any Medi-Cal managed care contract entered into after August 1,  
13 1994, pursuant to Article 2.7 (commencing with Section 14087.3),  
14 Article 2.8 (commencing with Section 14087.5), Article 2.9  
15 (commencing with Section 14088), Article 2.91 (commencing  
16 with Section 14089), Article 2.95 (commencing with Section  
17 14092); or either Article 1 (commencing with Section 14200), or  
18 Article 7 (commencing with Section 14490) of Chapter 8, until  
19 January 1, ~~2017~~, 2025, *and until the evaluation required pursuant*  
20 *to subdivision (j) of Section 14094.4 has been completed*, except  
21 for contracts entered into *pursuant to the Whole Child Model*  
22 *program, as described in Section 14094.4, or for county organized*  
23 *health systems or Regional Health Authority in the Counties of*  
24 *San Mateo, Santa Barbara, Solano, Yolo, Marin, and Napa.*

25 (b) Notwithstanding any other provision of this chapter,  
26 providers serving children under the CCS program who are enrolled  
27 with a Medi-Cal managed care contractor but who are not enrolled  
28 in a pilot project pursuant to subdivision (c) shall continue to  
29 submit billing for CCS covered services on a fee-for-service basis  
30 until CCS covered services are incorporated into the Medi-Cal  
31 managed care contracts described in subdivision (a).

32 (c) (1) The department may authorize a pilot project in Solano  
33 County in which reimbursement for conditions eligible under the  
34 CCS program may be reimbursed on a capitated basis pursuant to  
35 Section 14093.05, and provided all CCS program's guidelines,  
36 standards, and regulations are adhered to, and CCS program's case  
37 management is utilized.

38 (2) During the time period described in subdivision (a), the  
39 department may approve, implement, and evaluate limited pilot  
40 projects under the CCS program to test alternative managed care

1 models tailored to the special health care needs of children under  
2 the CCS program. The pilot projects may include, but need not be  
3 limited to, coverage of different geographic areas, focusing on  
4 certain subpopulations, and the employment of different payment  
5 and incentive models. Pilot project proposals from CCS  
6 program-approved providers shall be given preference. All pilot  
7 projects shall utilize CCS program-approved standards and  
8 providers pursuant to Section 14094.1.

9 (d) For purposes of this section, CCS covered services include  
10 all program benefits administered by the program specified in  
11 Section 123840 of the Health and Safety Code regardless of the  
12 funding source.

13 (e) Nothing in this section shall be construed to exclude or  
14 restrict ~~CCS-eligible~~ *CCS-eligible* children from enrollment with  
15 a managed care contractor, or from receiving from the managed  
16 care contractor with which they are enrolled primary and other  
17 health care unrelated to the treatment of the ~~CCS-eligible~~  
18 *CCS-eligible* condition.

19 *SEC. 3. Section 14094.4 is added to the Welfare and Institutions*  
20 *Code, to read:*

21 *14094.4. (a) For the purposes of this section, the following*  
22 *definitions shall apply:*

23 *(1) "CCS Provider" means a provider that is approved by the*  
24 *CCS program to treat a CCS-eligible condition pursuant to Article*  
25 *5 (commencing with Section 123800) of Chapter 3 of Part 2 of*  
26 *Division 106 of the Health and Safety Code.*

27 *(2) "County organized health system" or "COHS" means a*  
28 *county organized health system contracting with the department*  
29 *to provide Medi-Cal services to beneficiaries pursuant to Article*  
30 *2.8 (commencing with Section 14087.5).*

31 *(3) "Whole Child Model site" means a managed care plan*  
32 *under a county organized health system or Regional Health*  
33 *Authority that is selected to participate in the Whole Child Model*  
34 *program under a capitated payment model.*

35 *(b) The department may establish a Whole Child Model program*  
36 *for Medi-Cal and S-CHIP eligible CCS children and youth enrolled*  
37 *in a managed care plan under a county organized health system*  
38 *or Regional Health Authority in up to \_\_\_ counties no sooner than*  
39 *July 1, 2017.*

1     (c) *The goals for the Whole Child Model program for children*  
2 *and youth under 21 years of age who meet the eligibility*  
3 *requirements of Section 123805 of the Health and Safety Code*  
4 *and are enrolled in a managed care plan under a county organized*  
5 *health system or Regional Health Authority shall include all of*  
6 *the following:*

7     (1) *Improving the coordination of primary and preventive*  
8 *services with specialty care services, medical therapy units, Early*  
9 *and Periodic Screening, Diagnosis, and Treatment (EPSDT),*  
10 *long-term services and supports (LTSS), and regional center*  
11 *services, and home- and community-based services using a child*  
12 *and youth and family-centered approach.*

13     (2) *Maintaining or exceeding CCS program standards and*  
14 *specialty care access, including access to appropriate*  
15 *subspecialties.*

16     (3) *Ensuring the continuity of child and youth access to expert,*  
17 *CCS dedicated case management and care coordination, provider*  
18 *referrals, and service authorizations through contracting with or*  
19 *the employment of county CCS staff to perform these functions.*

20     (4) *Improving the transition of youth from CCS to adult*  
21 *Medi-Cal managed systems of care through better coordination*  
22 *of medical and nonmedical services and supports and improved*  
23 *access to appropriate adult providers for youth who age out of*  
24 *CCS.*

25     (5) *Identifying, tracking, and evaluating the transition of*  
26 *children and youth from CCS to the Whole Child Model program*  
27 *to inform future CCS program improvements.*

28     (d) (1) *No sooner than July 1, 2017, the department shall*  
29 *establish an application process by which up to \_\_ managed care*  
30 *plans under a county organized health system, including the county*  
31 *organized health systems and Regional Health Authority that have*  
32 *incorporated CCS covered services into their contracts pursuant*  
33 *to Section 14094.3, may participate in the Whole Child Model*  
34 *program established under this section, pursuant to the criteria*  
35 *described in this section. The director shall consult with the*  
36 *Legislature, the federal Centers for Medicare and Medicaid*  
37 *Services, counties, CCS providers, and CCS families when*  
38 *determining the implementation date for this section.*

39     (2) *In order to apply to become a Whole Child Model site, a*  
40 *managed care plan under a county organized health system or*

1 *Regional Health Authority shall provide a written application of*  
2 *interest that provides the director with evidence of all of the*  
3 *following:*

4 *(A) Written approval by the county board of supervisors to*  
5 *partner with the managed care plan for the integration of CCS*  
6 *medical and case management and service authorizations for CCS*  
7 *Medi-Cal beneficiaries into the managed care plan.*

8 *(B) Written support from the local bargaining units representing*  
9 *affected CCS worker classifications.*

10 *(C) Written support from CCS providers that serve a*  
11 *preponderance of the CCS children and youth in the county, home-*  
12 *and community-based services networks, and the regional center*  
13 *or centers that serve CCS children and youth in that county.*

14 *(D) Establishment and demonstration of a local stakeholder*  
15 *process with the meaningful engagement of a diverse group of*  
16 *families that represent a range of conditions, disabilities, and*  
17 *demographics, and local providers, including, but not limited to,*  
18 *the parent centers, such as family resource centers, family*  
19 *empowerment centers, and parent training and information centers,*  
20 *that support families in the affected county.*

21 *(E) Written support from the family resource center or family*  
22 *empowerment center serving the affected county.*

23 *(3) The department shall post its written approval of an*  
24 *application of interest on its Internet Web site at least 90 days*  
25 *before CCS services are incorporated into the managed care plan*  
26 *under the Whole Child Model program pursuant to this section.*

27 *(e) A managed care plan shall not be approved to participate*  
28 *in the Whole Child Model program unless all of the following*  
29 *conditions have been satisfied:*

30 *(1) The managed care plan has obtained written approval from*  
31 *the director of its application of interest.*

32 *(2) The department has obtained all necessary federal approvals*  
33 *and waivers.*

34 *(3) The director has verified the readiness of the managed care*  
35 *plan to address the unique needs of CCS-eligible beneficiaries,*  
36 *including, but not limited to, the requirements set forth in*  
37 *subdivision (b) of Section 14087.48, subdivisions (b) to (f),*  
38 *inclusive, of Section 14093.05, and all of the following:*

39 *(A) Timely and appropriate communication with affected*  
40 *CCS-eligible children and youth and their parents or guardians.*

1 *Communication shall be tested for readability by a health literacy*  
2 *and readability professional and targeted at a 6th grade reading*  
3 *level. Plan communications to families and providers shall also*  
4 *be shared with the plan's local family advisory group established*  
5 *pursuant to clause (xx) of subparagraph (E) for feedback and*  
6 *approval.*

7 *(B) That the managed care contractor demonstrates the*  
8 *availability of an appropriate provider network to serve the needs*  
9 *of children and youth with CCS conditions, including primary care*  
10 *physicians, pediatric specialists and subspecialists, professional,*  
11 *allied, and medical supportive personnel, and an adequate number*  
12 *of accessible facilities within each CCS service area.*

13 *(C) That the managed care contractor has established and*  
14 *maintains an updated and accessible listing of providers and their*  
15 *specialties and subspecialties and makes it available to*  
16 *CCS-eligible children and youth and their parents or guardians,*  
17 *at a minimum by phone, written material, and Internet Web site.*

18 *(D) That the managed care contractor has entered into an*  
19 *agreement with the county CCS program or the state, or both, for*  
20 *the provision of CCS care coordination and service authorization*  
21 *and how the plan will work with the CCS program to ensure*  
22 *continuity and consistency of CCS program expertise for that role,*  
23 *in accordance with this section.*

24 *(E) That the managed care contractor serving children and*  
25 *youth with CCS-eligible conditions under the CCS program shall*  
26 *do all of the following:*

27 *(i) Comply with continuity of care requirements in Section*  
28 *1373.96 of the Health and Safety Code and Section 14185.*

29 *(ii) Coordinate with each regional center operating within the*  
30 *plan's service area to assist CCS-eligible children and youth with*  
31 *developmental disabilities and their families in understanding and*  
32 *accessing services and act as a central point of contact for*  
33 *questions, access and care concerns, and problem resolution.*

34 *(iii) Coordinate with the local CCS Medical Therapy Unit*  
35 *(MTU) to ensure appropriate access to MTU services.*

36 *(iv) Create and maintain a clinical advisory committee*  
37 *composed of the managed care contractor's Chief Medical Officer,*  
38 *the county CCS medical director, and at least four CCS-paneled*  
39 *providers to review treatment authorizations and other clinical*  
40 *issues relating to CCS conditions.*

1 (v) (I) Establish and maintain a process by which families may  
2 maintain access to any CCS providers for up to the length of the  
3 child's or youth's CCS qualifying condition or 12 months,  
4 whichever is longer, under the following conditions:

5 (ia) The CCS-eligible child or youth has an ongoing relationship  
6 with a provider who is a CCS-approved provider.

7 (ib) The provider will accept the health plan's rate for the  
8 service offered or the applicable Medi-Cal or CCS fee-for-service  
9 rate, whichever is higher.

10 (ic) The managed care plan determines that the provider meets  
11 applicable CCS standards and has no disqualifying quality of care  
12 issues, in accordance with guidance from the department, including  
13 all-plan letters and CCS numbered letters or other administrative  
14 communication.

15 (id) The provider shall provide treatment information to the  
16 health plan, to the extent authorized by the state and federal patient  
17 privacy provisions.

18 (II) This clause shall apply to out-of-network and out-of-county  
19 primary care and specialist providers.

20 (III) A managed care plan, at its discretion, may extend the  
21 continuity of care period beyond the length of time specified in  
22 this clause.

23 (vi) Facilitate communication among a CCS child's or youth's  
24 health care and personal care providers, including in-home  
25 supportive services and behavioral health providers, when  
26 appropriate, with the CCS-eligible child or youth, parent, or  
27 guardian.

28 (vii) Facilitate timely access to primary care, specialty care,  
29 medications, and other health services needed by the CCS child  
30 or youth, including referrals to address any physical or cognitive  
31 barriers to access.

32 (viii) Provide training for families about managed care  
33 processes and how to navigate a health plan, including their rights  
34 to appeal any service denials. The managed care plan shall partner  
35 with a family empowerment center or family resource center in its  
36 service area to provide this training.

37 (ix) Provide a mechanism for a CCS-eligible child's and youth's  
38 parent or caregiver to request a specialist or clinic as a primary  
39 care provider. A specialist or clinic may serve as a primary care  
40 provider if the specialist or clinic agrees to serve in a primary



1 *care provider role and is qualified to treat the required range of*  
2 *CCS-eligible conditions of the CCS child or youth.*

3 *(x) Provide that communication to, and services for, the*  
4 *CCS-eligible children or youth and their families are available in*  
5 *alternative formats that are culturally, linguistically, and physically*  
6 *appropriate through means, including, but not limited to, assistive*  
7 *listening systems, sign language interpreters, captioning, written*  
8 *communication, plain language, and written translations in at*  
9 *least the Medi-Cal threshold languages.*

10 *(xi) Provide that materials are available and provided to inform*  
11 *CCS children and youth and their families of procedures for*  
12 *obtaining CCS specialty services and Medi-Cal primary care and*  
13 *mental health benefits, including grievance and appeals procedures*  
14 *that are offered by the managed care plan or are available through*  
15 *the Medi-Cal program.*

16 *(xii) Identify and track children and youth with CCS-eligible*  
17 *conditions for the duration of the child's or youth's participation*  
18 *in the Whole Child Model program and for children and youth*  
19 *who age into adult Medi-Cal systems, for at least 10 years into*  
20 *adulthood.*

21 *(xiii) Provide timely processes for accepting and acting upon*  
22 *complaints, grievances, and disenrollment requests, including*  
23 *procedures for appealing decisions regarding coverage or benefits.*  
24 *The grievance process shall comply with Section 14450, and*  
25 *Sections 1368 and 1368.01 of the Health and Safety Code.*

26 *(xiv) Establish an assessment process that, at a minimum, does*  
27 *all of the following:*

28 *(I) Ensures that families have access to ongoing information,*  
29 *education, and support so they understand the care plan, course*  
30 *of treatment, and expected outcomes for their child or youth, the*  
31 *assessment process, what it means, their role in the process, and*  
32 *what services their child or youth may be eligible for.*

33 *(II) Assesses each CCS child's or youth's risk level and needs*  
34 *by performing a risk assessment process using means such as*  
35 *telephonic or in-person communication, review of utilization and*  
36 *claims processing data, or by other means as determined by the*  
37 *department. The risk assessment process shall be performed in*  
38 *accordance with all applicable federal and state laws.*

39 *(III) Assesses, in accordance with the agreement with the county*  
40 *CCS program specified in paragraph (3) of subdivision (b), the*

1 *care needs of CCS-eligible children and youth and coordinates*  
2 *their CCS specialty services, Medi-Cal primary care services,*  
3 *mental health and behavioral health benefits, and regional center*  
4 *services across all settings, including coordination of necessary*  
5 *services within and, when necessary, outside of the managed care*  
6 *health plan's provider network.*

7 *(IV) Reviews historical CCS fee-for-service utilization data for*  
8 *CCS-eligible children and youth upon transition of CCS services*  
9 *to managed care contractors so that the managed care plans are*  
10 *better able to assist CCS-eligible children and youth and prioritize*  
11 *assessment and care planning.*

12 *(V) Follows timeframes for reassessment of risk pursuant to*  
13 *this clause and, if necessary, circumstances or conditions that*  
14 *require redetermination of risk level, which shall be set by the*  
15 *department.*

16 *(xv) Work with the state or county CCS program, as appropriate,*  
17 *to ensure that, at a minimum, and in addition to other statutory*  
18 *and contractual requirements, care coordination and care*  
19 *management activities do all of the following:*

20 *(I) Reflect a CCS child or youth family-centered, outcome-based*  
21 *approach to care planning.*

22 *(II) Ensure families have access to ongoing information,*  
23 *education, and support so that they understand the vision of care*  
24 *for their child or youth and their role in the individual care*  
25 *process, the benefits of mental health services, what*  
26 *self-determination means, and what services might be available.*

27 *(III) Adhere to the CCS child's or youth's or the CCS child's*  
28 *or youth's family's determination about the appropriate*  
29 *involvement of his or her medical providers and caregivers,*  
30 *according to the federal Health Insurance Portability and*  
31 *Accountability Act of 1996 (Public Law 104-191).*

32 *(IV) Are developed for the CCS child or youth across CCS*  
33 *specialty services, Medi-Cal primary care services, mental health*  
34 *and behavioral health benefits, regional center services, MTUs,*  
35 *and in-home supportive services (IHSS), including transitions*  
36 *among levels of care and between service locations.*

37 *(V) Include individual care plans for CCS-eligible children and*  
38 *youth based on the results of the risk assessment process with a*  
39 *particular focus on CCS specialty care.*

1     (VI) Consider behavioral health needs of CCS-eligible children  
2     and youth and coordinate those services with the county mental  
3     health department as part of the CCS child's or youth's individual  
4     care plan, when appropriate, and facilitate a CCS child's or  
5     youth's ability to access appropriate community resources and  
6     other agencies, including referrals, as necessary and appropriate,  
7     for behavioral services, such as mental health services.

8     (VII) Ensure that children and youth and their families have  
9     appropriate access to transportation and other support services  
10    necessary to receive treatment.

11    (xvi) Incorporate all of the following into the CCS child's or  
12    youth's plan of care patterns and processes:

13    (I) Access for families so that families know where to go for  
14    ongoing information, education, and support in order that they  
15    understand the goals, treatment plan, and course of care for their  
16    child or youth and their role in the process, what it means to have  
17    primary or specialty care for their child or youth, when it is time  
18    to call a specialist, primary, urgent care, or emergency room, what  
19    an interdisciplinary team is, and what the community resources  
20    are.

21    (II) A primary or specialty care physician who is the primary  
22    clinician for the CCS-eligible child or youth and who provides  
23    core clinical management functions.

24    (III) Care management and care coordination for the  
25    CCS-eligible child or youth across the health care system,  
26    including transitions among levels of care and interdisciplinary  
27    care teams.

28    (IV) Provision of referrals to qualified professionals, community  
29    resources, or other agencies for services or items outside the scope  
30    of responsibility of the managed care health plan.

31    (V) Use of clinical data to identify CCS-eligible children or  
32    youth at the care site with chronic illness or other significant health  
33    issues.

34    (VI) Timely preventive, acute, and chronic illness treatment of  
35    CCS-eligible children or youth in the appropriate setting.

36    (VII) Use of clinical guidelines or other evidence-based medicine  
37    when applicable for treatment of the CCS-eligible child's or  
38    youth's health care issues or timing of clinical preventive services.

- 1     (xvii) *Comply with all CCS program guidelines, including CCS*  
2 *program regulations, CCS numbered letters, and CCS program*  
3 *information notices.*
- 4     (xviii) *Base treatment decisions for CCS-related conditions on*  
5 *CCS program guidelines or, if those guidelines do not exist, on*  
6 *treatment protocols or recommendations of the national pediatric*  
7 *specialty society with expertise in the condition.*
- 8     (xix) *Establish a mechanism to provide information, education,*  
9 *and peer support to parents of CCS-eligible children and youth*  
10 *through parent-to-parent liaisons or relationships with local family*  
11 *resource centers or family empowerment centers.*
- 12     (xx) *Establish a family advisory group for CCS families. Family*  
13 *representatives who serve on this advisory group shall receive*  
14 *ongoing information and training, travel reimbursement, child*  
15 *care, and other financial assistance as appropriate to enable*  
16 *participation in the advisory group. A representative of this local*  
17 *group shall serve on the department's statewide stakeholder*  
18 *advisory group established pursuant to subdivision (i).*
- 19     (xxi) *Reimburse providers at rates sufficient to recruit and retain*  
20 *qualified providers with appropriate CCS expertise. Managed care*  
21 *plans shall pay physician and surgeon provider services at rates*  
22 *that are equal to or exceed the applicable CCS fee-for-service*  
23 *rates.*
- 24     (xxii) *Utilize only appropriately credentialed CCS-paneled*  
25 *providers to treat CCS conditions.*
- 26     (xxiii) *Utilize a provider dispute resolution process that meets*  
27 *the standards established under Section 1371.38 of the Health and*  
28 *Safety Code.*
- 29     (xxiv) *Annually publicly report on the number of CCS-eligible*  
30 *children and youth served in their county by type of condition and*  
31 *services used and the number of youth who aged out of the CCS*  
32 *program by type of condition.*
- 33     (f) *The department shall pay any managed care plan*  
34 *participating in the Whole Child Model program a separate,*  
35 *actuarially sound rate specifically for CCS children and youth.*  
36 *When contracting with managed care plans, the department may*  
37 *allow the use of risk corridors or other methods to appropriately*  
38 *mitigate a plan's risk for this population.*
- 39     (g) *In implementing this section, the department may alter the*  
40 *medical home elements described in clause (xvi) of subparagraph*

(E) of paragraph (3) of subdivision (e) as necessary to secure the increased federal financial participation associated with the provision of medical assistance in conjunction with a health home, as made available under the federal Patient Protection and Affordable Care Act (Public Law 111-148), as amended by the federal Health Care and Education Reconciliation Act of 2010 (Public Law 111-152), and codified in Section 1945 of Title XIX of the federal Social Security Act. The department shall notify the appropriate policy and fiscal committees of the Legislature of its intent to alter medical home elements under this section at least five days in advance of taking this action.

(h) The department shall not implement the Whole Child Model program in any county until it has developed and implemented specific CCS program monitoring and oversight standards for managed care plans that are subject to this section, including access monitoring, quality measures, and ongoing public data reporting. The department shall work with the stakeholder advisory group established pursuant to subdivision (i) to develop and implement robust monitoring processes to ensure that managed care plans are in compliance with all of the provisions of this section. The department shall monitor managed care plan compliance with the provisions of this section on at least an annual basis and post all monitoring data on its Internet Web site within 90 days.

(i) The department shall establish a statewide Whole Child Model stakeholder advisory group, comprised of representatives of CCS providers, county CCS program administrators, health plans, family resource centers, family empowerment centers, CCS case managers, CCS MTUs, and a representative from each of the local family advisory groups established pursuant to clause (xx) of subparagraph (E) of paragraph (3) of subdivision (e). The department shall consult with the stakeholder advisory group on the implementation of the Whole Child Model and shall incorporate the recommendations of the stakeholder advisory group in developing the monitoring processes and outcome measures by which the Whole Child Model plans shall be monitored and evaluated.

(j) The department shall contract with an independent entity that has experience in performing robust program evaluations to conduct an evaluation to assess health plan performance and the

1 *outcomes and the experience of CCS-eligible children and youth*  
2 *participating in the Whole Child Model program, including access*  
3 *to primary and specialty care, and youth transitions from Whole*  
4 *Child Model program to adult Medi-Cal coverage, and shall*  
5 *provide a report on the results of this evaluation to the Legislature*  
6 *by no later than January 1, 2023. A report submitted to the*  
7 *Legislature pursuant to this subdivision shall be submitted in*  
8 *compliance with Section 9795 of the Government Code. The*  
9 *department shall consult with stakeholders, including, but not*  
10 *limited to, the Whole Child Model stakeholder advisory group,*  
11 *regarding the scope and structure of the review. This evaluation,*  
12 *at a minimum, shall compare the performance of the plans*  
13 *participating in the Whole Child Model program to the*  
14 *performance of the CCS program in counties where CCS is not*  
15 *incorporated into managed care and collect appropriate data to*  
16 *evaluate whether the inclusion of CCS services in a managed care*  
17 *delivery system improves access to care, quality of care, and the*  
18 *patient experience by analyzing all of the following by the child's*  
19 *or youth's race, ethnicity, and primary language spoken at home:*  
20 *(1) Access to specialty and primary care, and in particular,*  
21 *utilization of CCS-paneled providers.*  
22 *(2) The level of compliance with CCS clinical guidelines and*  
23 *the recommended guidelines of the American Academy of*  
24 *Pediatrics.*  
25 *(3) The type and location of CCS services and, with respect to*  
26 *health plans that have CCS services incorporated in their contracts,*  
27 *the extent to which CCS services are provided in-network*  
28 *compared to out of network.*  
29 *(4) Utilization rates of inpatient admissions, outpatient services,*  
30 *durable medical equipment, behavioral health services, home*  
31 *health, pharmacy, and other ancillary services.*  
32 *(5) Patient and family satisfaction.*  
33 *(6) Appeals, grievances, and complaints.*  
34 *(7) Authorization of CCS-eligible services.*  
35 *(8) Access to adult providers, support, and ancillary services*  
36 *for youth who have aged into adult Medi-Cal coverage from the*  
37 *Whole Child Model program.*  
38 *(9) For health plans with CCS incorporated into their contracts,*  
39 *network and provider participation, including participation of*

1 *pediatricians, pediatric specialists, and pediatric subspecialists,*  
2 *by specialty and subspecialty.*  
3 *(k) Notwithstanding Chapter 3.5 (commencing with Section*  
4 *11340) of Part 1 of Division 3 of Title 2 of the Government Code,*  
5 *the department, without taking regulatory action, shall implement,*  
6 *interpret, or make specific this article, Article 2.97 (commencing*  
7 *with Section 14093), Article 2.98 (commencing with Section*  
8 *14094), and any applicable federal waivers and state plan*  
9 *amendments by means of all-county letters, plan letters, CCS*  
10 *numbered letters, plan or provider bulletins, or similar instructions*  
11 *until the time regulations are adopted. By July 1, 2018, the*  
12 *department shall adopt regulations in accordance with the*  
13 *requirements of Chapter 3.5 (commencing with Section 11340) of*  
14 *Part 1 of Division 3 of Title 2 of the Government Code.*  
15 *Commencing July 1, 2017, the department shall provide a status*  
16 *report to the Legislature on a semiannual basis, in compliance*  
17 *with Section 9795 of the Government Code, until regulations have*  
18 *been adopted.*